



**Date:** Feb. 23, 2024

**Re:** 2024 Kansas Medicaid Expansion Estimates: Newly Enrolled Adults

**Prepared by:** Kansas Health Institute

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## Executive Summary

The Kansas Health Institute (KHI) has conducted analysis related to the Medicaid expansion population. The following includes:

- An updated estimate of adults age 19-64 with income up to 138 percent of the federal poverty level (FPL) who would enroll in Medicaid if expanded.
- A description of key characteristics of the population that would be newly eligible for Medicaid under the expansion terms of the Affordable Care Act (ACA).

## Updated Enrollment Estimates: Key Points

See *Figure 1* on Page 5 of this memo for detailed enrollment estimates. Analysis of 2022 data, the most recent available, indicates:

- An estimated 106,450 Kansas adults age 19-64 would newly enroll in Medicaid if it were expanded.
- Of the 106,450 new adult enrollees, 68,236 are currently uninsured, of which all but 1,781 are adults who would be newly eligible.
- In addition, 38,214 adults – all but 1,718 newly eligible – might switch to KanCare from another insurance source.
- The estimate of newly eligible enrollees includes some uninsured adults between 38-138 percent of FPL who were on Medicaid during the pandemic due to the continuous coverage provision but who lost coverage once the continuous coverage provision ended. The estimate assumes 12,819 individuals would likely re-enroll if their income did not exceed 138 percent of FPL at the time of enrollment.

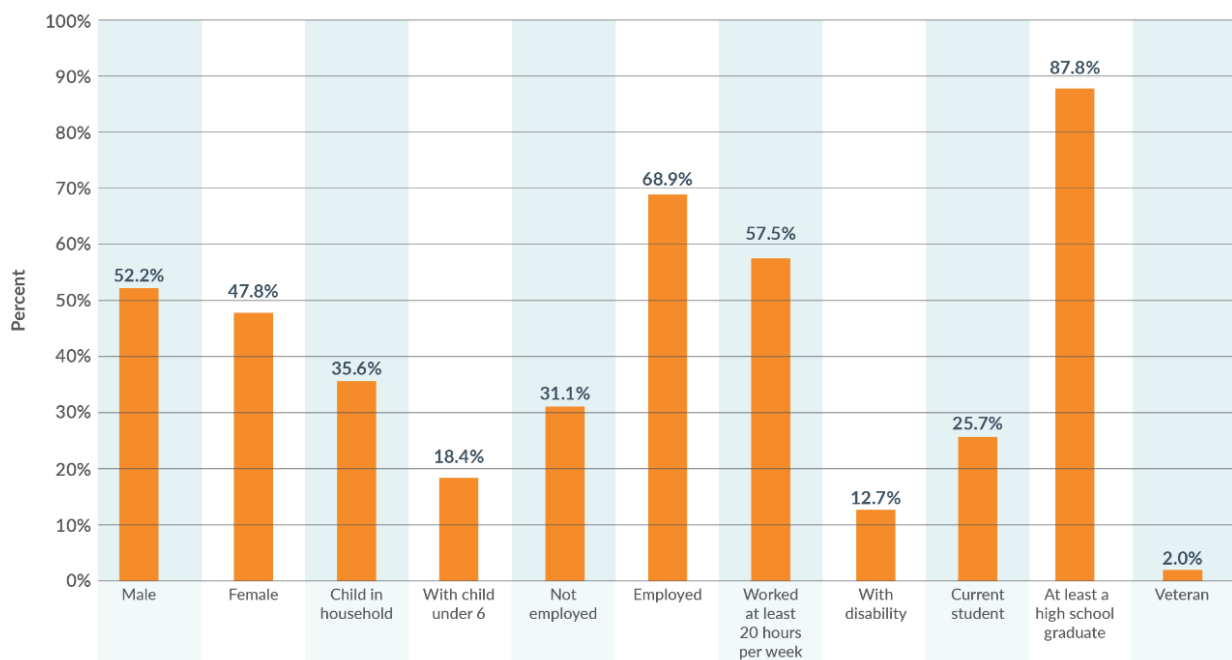
## A Closer Look at the Expansion Population: Key Characteristics

Governor Laura Kelly's Medicaid expansion proposal includes a work requirement with some exemptions (e.g., current students, individuals with disabilities, volunteers, individuals experiencing homelessness, veterans, youth under age 22 formerly in foster care, and those experiencing hardship as determined by the Secretary of the Kansas Department of Health and

Environment (KDHE)) for adults in the expansion population. Analysis of all adults age 19-64 likely eligible for Medicaid if expanded (not discounting for take-up rates but excluding those already enrolled in Medicare or Medicaid, *Figure ES-1*) indicates:

- Adults between the ages of 19-25 comprise 40.7 percent of those likely eligible.
- Males (52.2 percent) make up a slightly higher percentage than females (47.8 percent).
- While nearly 9 in 10 (87.9 percent) have at least a high school diploma or equivalent, only about a quarter (26.2 percent) have attained at least an associate degree.
- Approximately 7 in 10 (68.9 percent) are working.

**Figure ES-1. Selected Characteristics of Adults Age 19-64 Likely Eligible for Medicaid if Expanded**

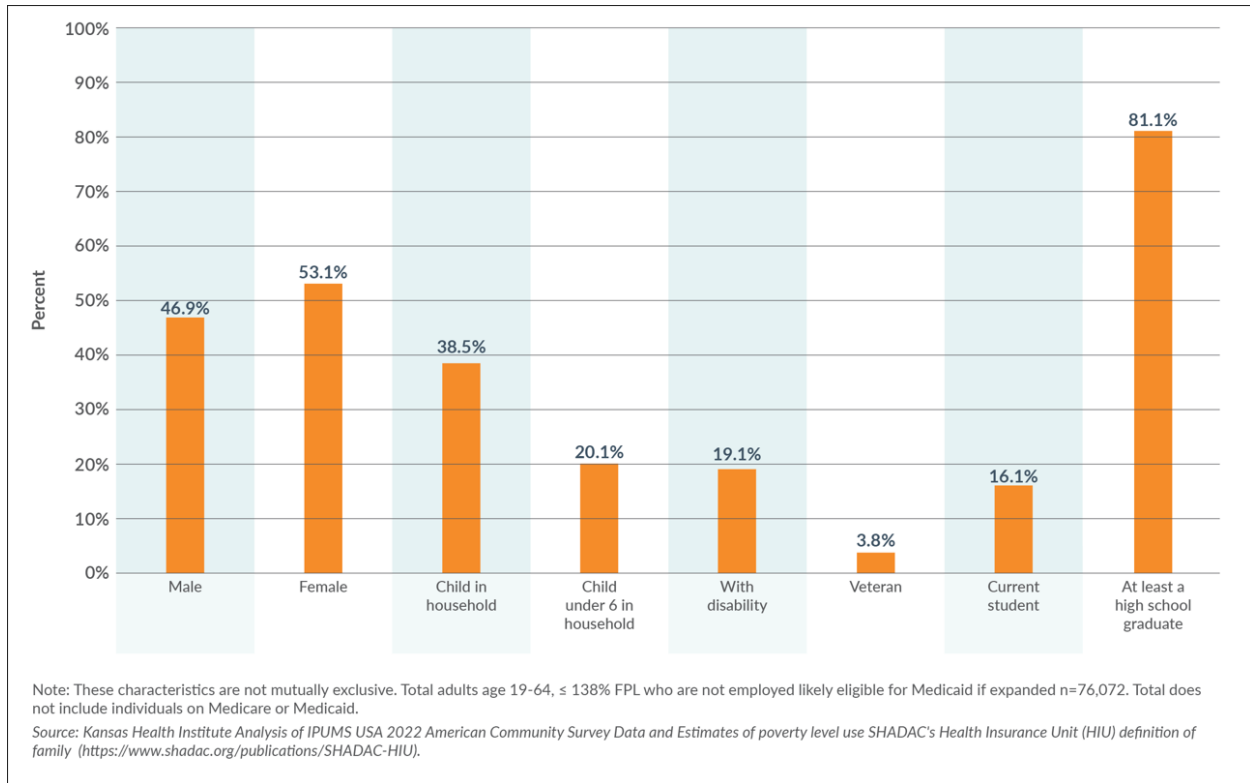


Note: These characteristics are not mutually exclusive. Total adults age 19-64, ≤ 138% FPL likely eligible for Medicaid if expanded = 244,467. Total does not include individuals already enrolled in Medicaid or Medicare.

Source: Kansas Health Institute Analysis of IPUMS USA 2022 American Community Survey Data and Estimates of poverty level use SHADAC's Health Insurance Unit (HIU) definition of family (<https://www.shadac.org/publications/SHADAC-HIU>).

The following includes additional analysis of characteristics among likely eligible Kansas adults age 19-64 who are not employed (31.1 percent), but who may meet some exemptions to the proposed work requirement. For example, 19.1 percent of not employed, likely eligible adults are individuals with disabilities and 16.1 percent are current students (*Figure ES-2, Page 2*).

**Figure ES-2. Selected Characteristics of Likely Eligible Adults, Not Employed, Age 19-64 Likely Eligible for Medicaid if Expanded**



## Background

This publication includes analysis by the Kansas Health Institute (KHI) related to the Medicaid expansion population. Its intent is to assist stakeholders and policymakers in understanding key characteristics of the potential expansion population. The following includes:

- An updated estimate of adults age 19-64 with income up to 138 percent of the federal poverty level (FPL) who would enroll in Medicaid if expanded.
- A description of key characteristics of the population that would be newly eligible for Medicaid under the expansion terms of the Affordable Care Act (ACA).

## Methodology

Since 2012, most recently in spring 2022, KHI has conducted analysis and produced seven estimates of enrollment and costs associated with Medicaid expansion. Estimates in this paper are primarily based on analysis of 2022 American Community Survey (ACS) data. For the characteristics based on ACS data, estimates are provided for all adults age 19-64 earning up to 138 percent of FPL and for likely eligible adults age 19-64 earning up to 138 percent of FPL. Those in the *likely eligible* category do not include those already enrolled in Medicare or Medicaid.

## Introduction

Medicaid expansion has been in place since the Affordable Care Act (ACA) expanded Medicaid coverage to adults with incomes up to 138 percent of the federal poverty level (FPL). The federal government provides states with an enhanced federal matching rate, also known as the federal medical assistance percentage (FMAP) for expansion. To date, 40 states and Washington, D.C., have adopted Medicaid expansion, and 10 states, including Kansas, have not adopted it. Most states have expanded Medicaid simply by raising the eligibility level for adults age 19-64 to 138 percent of FPL (\$20,120 for an individual and \$41,400 for a family of four in 2023) as envisioned by the ACA. However, some states, including Arizona, Arkansas, Indiana, Iowa, Kentucky, Michigan, Minnesota and New Hampshire, have implemented Medicaid expansion under Section 1115 demonstration waivers. These states have proposed a variety of approaches, only some of which have been approved by the Centers for Medicare and Medicaid Services (CMS).<sup>i</sup> The Kelly Administration has recently released proposed legislation for expanding Medicaid for individuals making up to 138 percent of FPL with a work requirement and some exceptions.<sup>ii</sup> The following estimates and analysis align with some of the key considerations in the proposed legislation. KHI will release an issue brief that also includes the indirect effect on child enrollment, as well as costs, offsets and new revenues associated with expansion, in the coming weeks.

## Expansion Population Estimates

Currently, Kansas adults are eligible for Medicaid if they are age 65 or older, blind or have a disability and meet income and resource requirements, are pregnant and meet income limits, or if they are a parent or guardian with family income below 38 percent FPL (\$11,400 per year for a family of four in 2023). Analysis of 2022 data, the most recent available, indicates that 106,450 Kansas adults age 19-64 would enroll in Medicaid if it were expanded (*Figure 1, Page 5*). Of the 106,450 new adult enrollees, 68,236 are currently uninsured, of which all but 1,781 are adults who would be newly eligible. If Medicaid was to be expanded, currently eligible but uninsured individuals may be more inclined to enroll in Medicaid due to increased awareness and outreach that would occur because of expansion, otherwise known as the “welcome mat” effect. The estimate of newly eligible enrollees includes some uninsured adults between 38-138 percent of FPL who were on Medicaid during the pandemic due to the continuous coverage provision being in place but who lost coverage once the continuous coverage provision ended. An estimated 12,819 of these individuals would likely re-enroll if their income did not exceed 138 percent of FPL at the time of enrollment. In addition, an estimated 38,214 adults might switch to KanCare from another insurance source.

This estimate of 106,450 new adult enrollees represents a slight decrease from the spring 2022 KHI estimate of adults who would enroll in Medicaid if expanded (108,800), and it does not include the indirect effect of expansion on child enrollment (estimated at 45,448 in 2024). The estimate uses the State Health Access Data Assistance Center (SHADAC) health insurance unit (HIU) family definition. The HIU is a narrower definition of “family” that excludes nondependent relatives such as grandparents, adult siblings, aunts/uncles, etc., who may be household

members but are unlikely to be considered as part of the “family unit” as defined for the purposes of determining eligibility for health insurance.

Figure 1. Projected Kansas Adults Age 19-64 in Medicaid Expansion Population Up to 138 Percent FPL

Adults Potentially Eligible for Medicaid: 321,352						
Insured: 231,600			Uninsured: 89,752			
152,855 Other insured		78,745 Medicaid or dual eligible	72,481 All other uninsured adults with incomes between 0-138% FPL	12,819 Likely uninsured, newly eligible <i>Note: Impacted by continuous coverage ending</i>	4,452 Parents with income less than 38% FPL	
Take-up Rate						
25%		74%	100%	40%		
36,496 Currently insured, newly eligible	1,718 Currently insured, currently eligible	53,636 Currently uninsured, newly eligible	12,819 Likely uninsured, newly eligible	1,781 Currently uninsured, currently eligible		
38,214 Total currently insured, new enrollees		68,236 Total currently uninsured, new enrollees				
Total New Adults in Medicaid: 106,450						

Note: Estimates may account for some, but not all individuals who are incarcerated or individuals who are medically needy. Information about these individuals is included separately as appropriate in this white paper.

Source: Kansas Health Institute Analysis of IPUMS USA 2022 American Community Survey Data and Estimates of poverty level use SHADAC’s Health Insurance Unit (HIU) definition of family (<https://www.shadac.org/publications/SHADAC-HIU>). Kansas Health Institute Analysis of Kansas Department of Health and Environment Administrative Data, 2023.

## Characteristics of the Expansion Population

Analysis is provided for various characteristics for adults age 19-64 with income up to 138 percent of FPL regardless of current coverage, with distinct analysis related to those likely eligible for Medicaid if expanded, which excludes those already enrolled in Medicaid or Medicare. The *likely eligible* group is highlighted in charts, while estimates for both populations are presented in tables. This group (244,467) is larger than the estimate of total new adult enrollment because it includes some individuals who would be expected not to enroll (because

of alternate coverage, a barrier to enrollment or individual choice). Estimates are provided for the following characteristics of the likely expansion population:

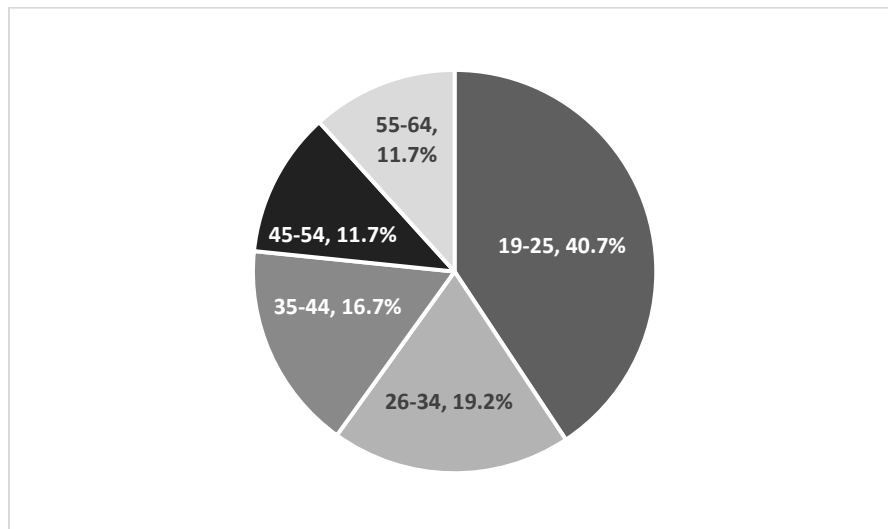
- Age
- Sex
- Presence of child in household
- Presence of child under age 6 in household
- Individuals with a disability
- Educational status
- Veteran status
- Employment status

Select characteristics are also presented for *likely eligible* individuals who reported being not employed.

### Age

The largest group of adults *likely eligible* for Medicaid under expansion are between the ages of 19-25 (40.7 percent or 99,477) with the smallest groups being between the ages of 45-54 and 55-65 (11.7 percent or around 28,520 in each age group). Please see *Figure 2* for more information about the expansion population by age group.

**Figure 2. Adults Age 19-64 ≤ 138% FPL Likely Eligible for Medicaid if Expanded by Age Group, 2022**



Note: Total adults age 19-64 ≤ 138% FPL likely eligible for Medicaid if expanded =244,467. Total does not include individuals already enrolled in Medicaid or Medicare.

Source: Kansas Health Institute Analysis of IPUMS USA 2022 American Community Survey Data and Estimates of poverty level use SHADAC's Health Insurance Unit (HIU) definition of family (<https://www.shadac.org/publications/SHADAC-HIU>).

**Figure 3. Adults Age 19-64 ≤138% FPL, by Expansion Eligibility and Age, 2022**

	Adults age 19-64 likely eligible for Medicaid if expanded	All adults age 19-64 ≤ 138% FPL (includes already enrolled in Medicaid or Medicare)
19-25	40.7%	35.6%
26-34	19.2%	20.0%
35-44	16.7%	16.8%
45-54	11.7%	12.5%
55-64	11.7%	15.1%

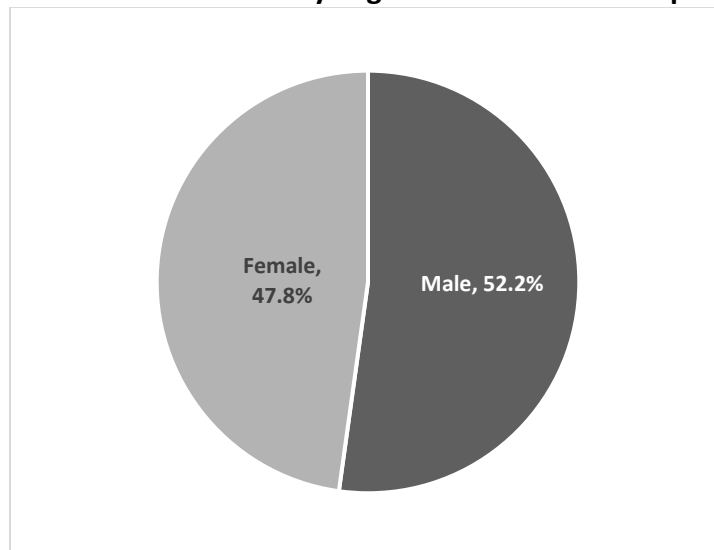
Note: Total adults age 19-64 ≤ 138% FPL likely eligible for Medicaid if expanded = 244,467 and total Kansans age 19-64 ≤138% FPL = 336,031.

Source: Kansas Health Institute Analysis of IPUMS USA 2022 American Community Survey Data and Estimates of poverty level use SHADAC's Health Insurance Unit (HIU) definition of family (<https://www.shadac.org/publications/SHADAC-HIU>).

### Sex

Of the *likely eligible* population, male adults (52.2 percent or 127,620 individuals) make up a slightly higher number than female adults (47.8 percent or 116,847 individuals). Please see *Figure 4* for details.

**Figure 4. Adults Age 19-64 ≤ 138% FPL Likely Eligible for Medicaid if Expanded, by Sex, 2022**



Note: Total adults age 19-64 ≤ 138% FPL likely eligible for Medicaid if expanded = 244,467. Total does not include individuals already enrolled in Medicaid or Medicare.

Source: Kansas Health Institute Analysis of IPUMS USA 2022 American Community Survey Data and Estimates of poverty level use SHADAC's Health Insurance Unit (HIU) definition of family (<https://www.shadac.org/publications/SHADAC-HIU>).

**Figure 5. Adults Age 19-64 ≤138% FPL, by Expansion Eligibility and Sex, 2022**

	Adults age 19-64 likely eligible for Medicaid if expanded	All adults age 19-64 ≤ 138% FPL (includes already enrolled in Medicaid or Medicare)
Male	52.2%	48.8%
Female	47.8%	51.2%

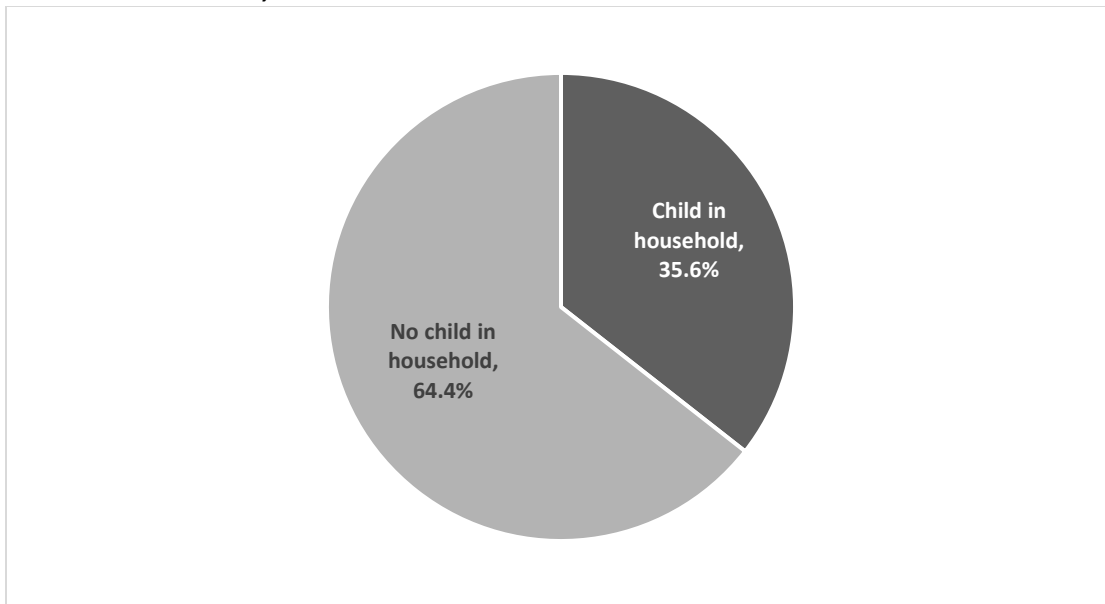
Note: Total adults age 19-64 ≤ 138% FPL likely eligible for Medicaid if expanded = 244,467 and total Kansans age 19-64 ≤138% FPL = 336,031

Source: KHI Analysis of IPUMS USA 2022 American Community Survey Data and Estimates of poverty level use SHADAC's Health Insurance Unit (HIU) definition of family (<https://www.shadac.org/publications/SHADAC-HIU>).

### Adults with Children in the Household

Out of the *likely eligible* population, about one-third have a child in the household (35.6 percent or 86,986). Further, 18.6 percent (45,014) have a child under the age of 6 in their household. Please see *Figures 6-9* below for additional details about the expansion population and whether they have children in the household.

**Figure 6. Adults Age 19-64 ≤ 138% FPL Likely Eligible for Medicaid if Expanded, by Presence of a Child in the Household, 2022**



Note: Total Adults age 19-64 ≤ 138% FPL likely eligible for Medicaid if expanded =244,467. Total does not include individuals already enrolled in Medicaid or Medicare.

Source: Kansas Health Institute Analysis of IPUMS USA 2022 American Community Survey Data and Estimates of poverty level use SHADAC's Health Insurance Unit (HIU) definition of family (<https://www.shadac.org/publications/SHADAC-HIU>).



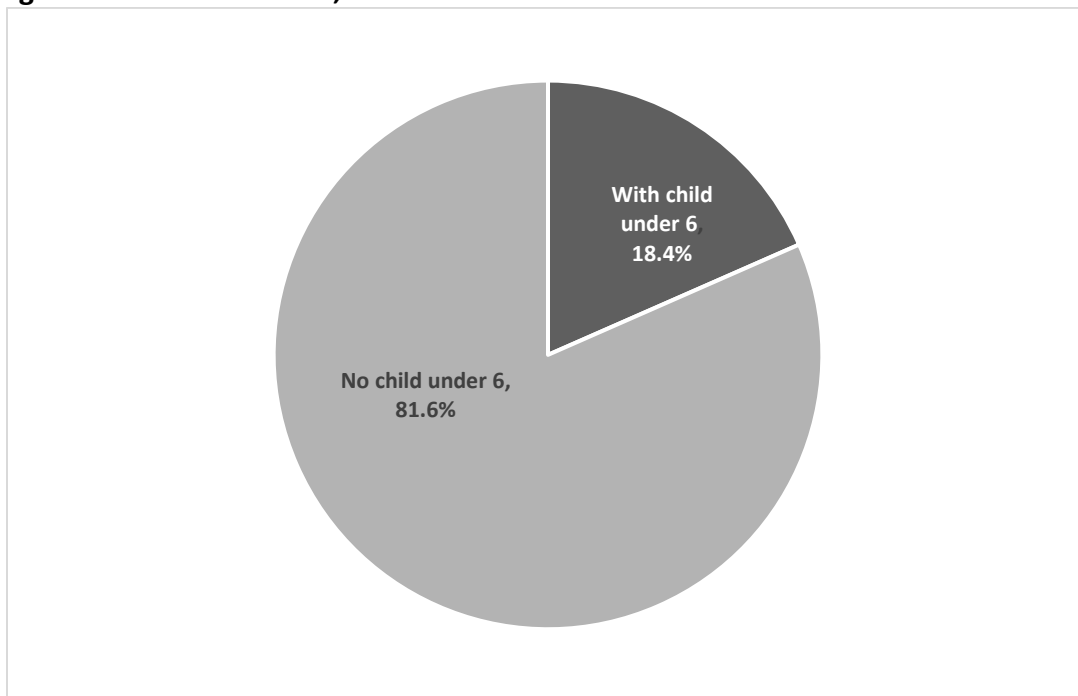
**Figure 7. Adults age 19-64 ≤138% FPL, by expansion eligibility and presence of a child in the household, 2022**

	Adults age 19-64 likely eligible for Medicaid if expanded	All adults age 19-64 ≤ 138% FPL (includes already enrolled in Medicaid or Medicare)
Child in the household	35.6%	37.2%
No child in the household	64.4%	62.8%

Note: Total adults age 19-64 ≤ 138% FPL likely eligible for Medicaid if expanded = 244,467 and total Kansans age 19-64 ≤138% FPL = 336,031

Source: Kansas Health Institute Analysis of IPUMS USA 2022 American Community Survey Data and Estimates of poverty level use SHADAC's Health Insurance Unit (HIU) definition of family (<https://www.shadac.org/publications/SHADAC-HIU>).

**Figure 8. Adults Age 19-64 ≤ 138% FPL Likely Eligible for Medicaid if Expanded, by Presence of Child Age 0-6 in the Household, 2022**



Note: Total adults age 19-64 ≤ 138% FPL likely eligible for Medicaid if expanded = 244,467. Total does not include individuals already enrolled in Medicaid or Medicare.

Source: Kansas Health Institute Analysis of IPUMS USA 2022 American Community Survey Data and Estimates of poverty level use SHADAC's Health Insurance Unit (HIU) definition of family (<https://www.shadac.org/publications/SHADAC-HIU>).

**Figure 9. Adults Age 19-64 ≤138% FPL, by Expansion Eligibility and Presence of Child 0-6 in the Household, 2022**

	Adults age 19-64 likely eligible for Medicaid if expanded	All adults age 19-64 ≤ 138% FPL (includes already enrolled in Medicaid or Medicare)
With child under 6	18.4%	20.0%
No child under 6	81.6%	80.0%

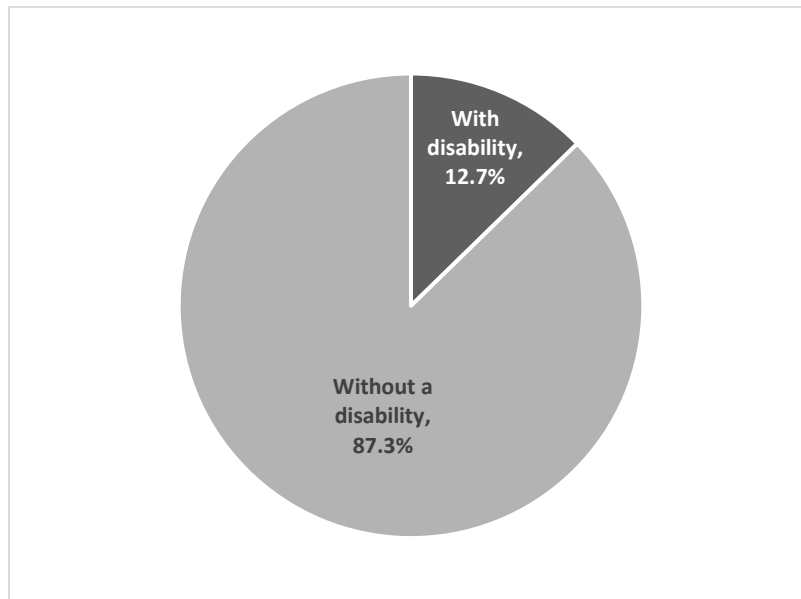
Note: Total adults age 19-64 ≤ 138% FPL likely eligible for Medicaid if expanded = 244,467 and total Kansans age 19-64 ≤138% FPL = 336,031.

Source: Kansas Health Institute Analysis of IPUMS USA 2022 American Community Survey Data and Estimates of poverty level use SHADAC's Health Insurance Unit (HIU) definition of family (<https://www.shadac.org/publications/SHADAC-HIU>).

### Individuals with Disabilities

The American Community Survey (ACS) defines *disability* as having either hearing difficulty, vision difficulty, cognitive difficulty, ambulatory difficulty, independent living difficulty or self-care difficulty. It is estimated that 12.7 percent (31,060) of the *likely eligible* population are individuals living with disabilities (*Figures 10 and 11*). Further, individuals with disabilities are broken out by type of disability in *Figures 12 and 13* below.

**Figure 10. Adults Age 19-64 ≤ 138% FPL Likely Eligible for Medicaid if Expanded, by Disability, 2022**



Note: Total adults age 19-64 ≤ 138% FPL likely eligible for Medicaid if expanded =244,467. Total does not include individuals already enrolled in Medicaid or Medicare.

Source: KHI Analysis of IPUMS USA 2022 American Community Survey Data and Estimates of poverty level use SHADAC's Health Insurance Unit (HIU) definition of family (<https://www.shadac.org/publications/SHADAC-HIU>).

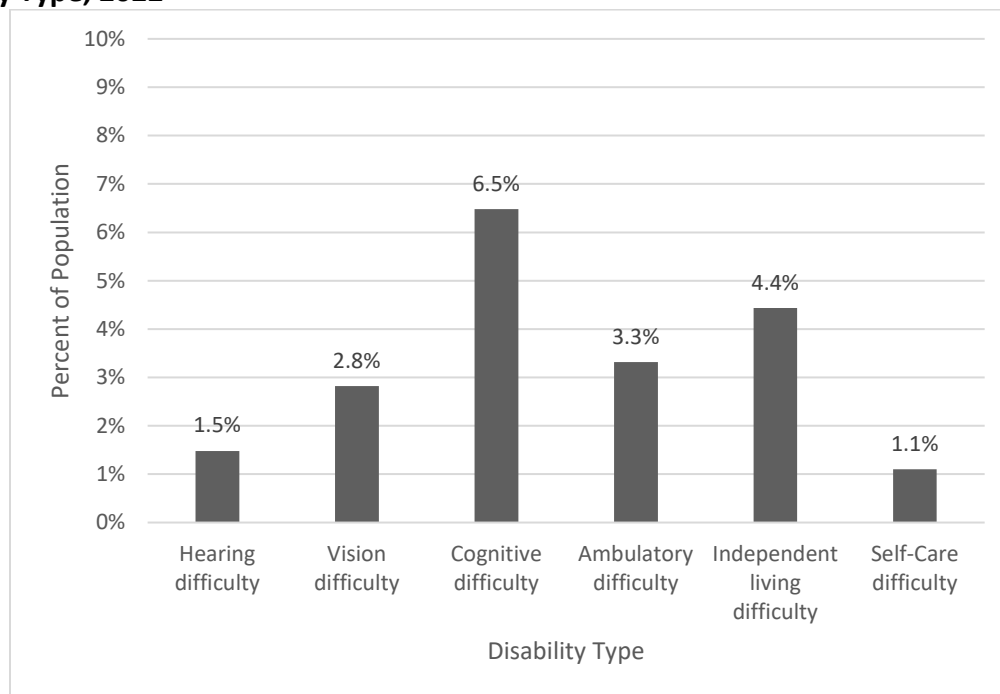
**Figure 11. Adults Age 19-64 ≤ 138% FPL by Expansion Eligibility and Disability, 2022**

	Adults age 19-64 likely eligible for Medicaid if expanded	All adults age 19-64 ≤ 138% FPL (includes already enrolled in Medicaid or Medicare)
With disability	12.7%	23.0%
Without a disability	87.3%	77.0%

Note: Total adults age 19-64 ≤ 138% FPL likely eligible for Medicaid if expanded = 244,467 and total Kansans age 19-64 ≤ 138% FPL = 336,031.

Source: Kansas Health Institute Analysis of IPUMS USA 2022 American Community Survey Data and Estimates of poverty level use SHADAC's Health Insurance Unit (HIU) definition of family (<https://www.shadac.org/publications/SHADAC-HIU>).

**Figure 12. Adults Age 19-64 ≤ 138% FPL Likely Eligible for Medicaid if Expanded, by Disability Type, 2022**



Note: Total Adults age 19-64 ≤ 138% FPL likely eligible for Medicaid if expanded = 244,467. Total does not include individuals already enrolled in Medicaid or Medicare. These disability categories are not mutually exclusive.

Source: Kansas Health Institute Analysis of IPUMS USA 2022 American Community Survey Data and Estimates of poverty level use SHADAC's Health Insurance Unit (HIU) definition of family (<https://www.shadac.org/publications/SHADAC-HIU>).

**Figure 13. Adults Age 19-64 ≤ 138% FPL by Expansion Eligibility and Disability Type, 2022**

	<b>Adults age 19-64 likely eligible for Medicaid if expanded</b>	<b>All adults age 19-64 ≤ 138% FPL (includes already enrolled in Medicaid or Medicare)</b>
Hearing difficulty	1.5%	2.7%
Vision difficulty	2.8%	4.5%
Cognitive difficulty	6.5%	13.4%
Ambulatory difficulty	3.3%	9.6%
Independent living difficulty	4.4%	10.9%
Self-care difficulty	1.1%	4.8%

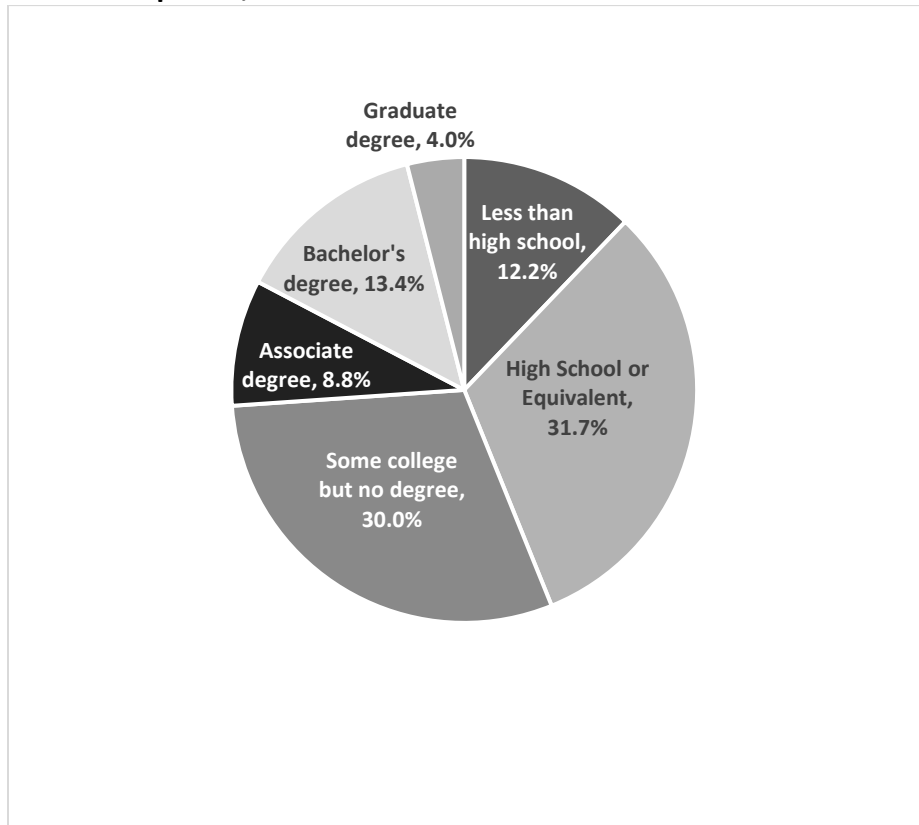
Note: Total adults age 19-64 ≤ 138% FPL likely eligible for Medicaid if expanded = 244,467 and total Kansans age 19-64 ≤ 138% FPL = 336,031. These disability categories are not mutually exclusive.

Source: Kansas Health Institute Analysis of IPUMS USA 2022 American Community Survey Data and Estimates of poverty level use SHADAC's Health Insurance Unit (HIU) definition of family (<https://www.shadac.org/publications/SHADAC-HIU>).

### Educational Attainment/Student Status

Within the *likely eligible* adult population, a high school diploma or equivalent represents the highest level of education attained for nearly a third (31.7 percent, 77,540 individuals), while another 3 in 10 have had some college but no degree (30.0 percent, 73,434 individuals) (*Figures 14 and 15*). Further, some likely eligible adults are still pursuing education with current enrollment in school, college or a graduate/professional program. As shown in *Figures 16 and 17*, most *likely eligible* individuals who are currently students are enrolled in undergraduate college programs (21.1 percent, 51,548), while 4.0 percent (9,775) are enrolled in a graduate or professional program (*Figure 16*).

**Figure 14. Adults Age 19-64 ≤ 138% FPL Likely Eligible for Medicaid if Expanded, by Highest Level of Education Completed, 2022**



Note: Total adults age 19-64 ≤ 138% FPL likely eligible for Medicaid if expanded = 244,467. Total does not include individuals already enrolled in Medicaid or Medicare.

Source: Kansas Health Institute Analysis of IPUMS USA 2022 American Community Survey Data and Estimates of poverty level use SHADAC's Health Insurance Unit (HIU) definition of family (<https://www.shadac.org/publications/SHADAC-HIU>)

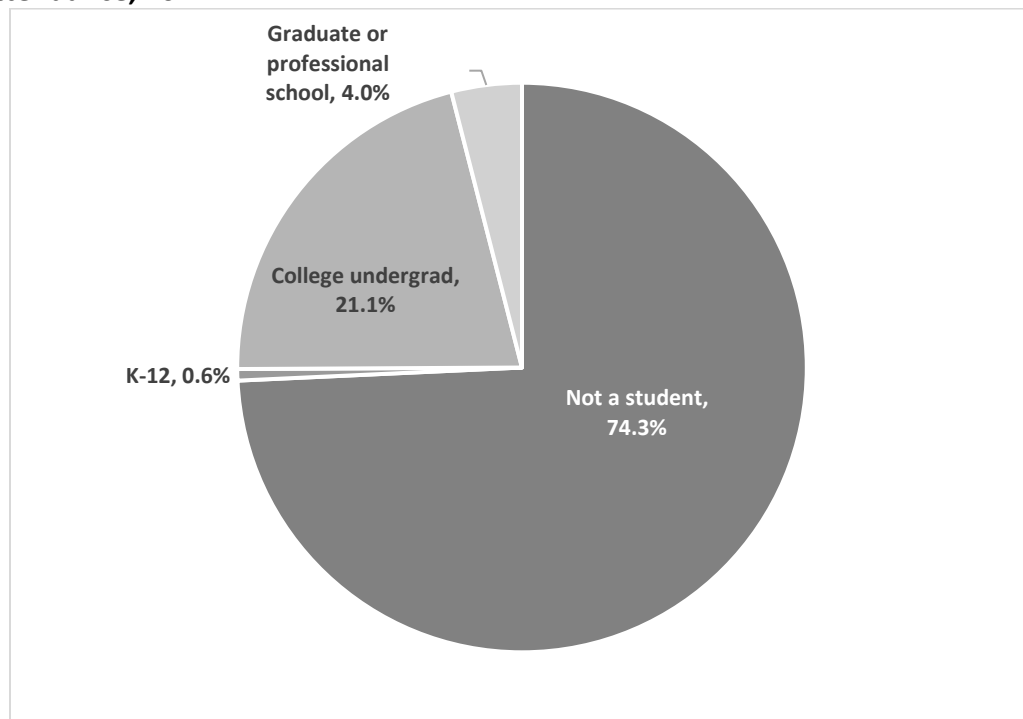
**Figure 15. Adults Age 19-64 ≤ 138% FPL by Expansion Eligibility and Level of Education, 2022**

	Adults age 19-64 likely eligible for Medicaid if expanded	All adults age 19-64 ≤ 138% FPL (includes already enrolled in Medicaid or Medicare)
Less than high school	12.2%	14.2%
High school graduate	31.7%	35.0%
Some college no degree	30.0%	28.2%
Associate degree	8.8%	7.9%
Bachelor's degree	13.4%	11.3%
Graduate degree	4.0%	3.4%

Note: Total adults age 19-64 ≤ 138% FPL likely eligible for Medicaid if expanded = 244,467 and total Kansans age 19-64 ≤ 138% FPL = 336,031.

Source: Kansas Health Institute Analysis of IPUMS USA 2022 American Community Survey Data and Estimates of poverty level use SHADAC's Health Insurance Unit (HIU) definition of family (<https://www.shadac.org/publications/SHADAC-HIU>).

**Figure 16. Adults Age 19-64 ≤ 138% FPL Likely Eligible for Medicaid if Expanded, by Grade Level Attendance, 2022**



Note: Total Adults age 19-64 ≤ 138% FPL likely eligible for Medicaid if expanded = 244,467. Total does not include individuals already enrolled in Medicaid or Medicare.

Source: Kansas Health Institute Analysis of IPUMS USA 2022 American Community Survey Data and Estimates of poverty level use SHADAC's Health Insurance Unit (HIU) definition of family (<https://www.shadac.org/publications/SHADAC-HIU>).

**Figure 17. Adults Age 19-64 ≤ 138% FPL by Expansion Eligibility and Grade Level Attendance, 2022**

	Adults age 19-64 likely eligible for Medicaid if expanded	All adults age 19-64 ≤ 138% FPL (includes already enrolled in Medicaid)
Not a student	74.3%	78.4%
K-12	0.6%	0.9%
College undergrad	21.1%	17.3%
Graduate or professional school	4.0%	3.4%

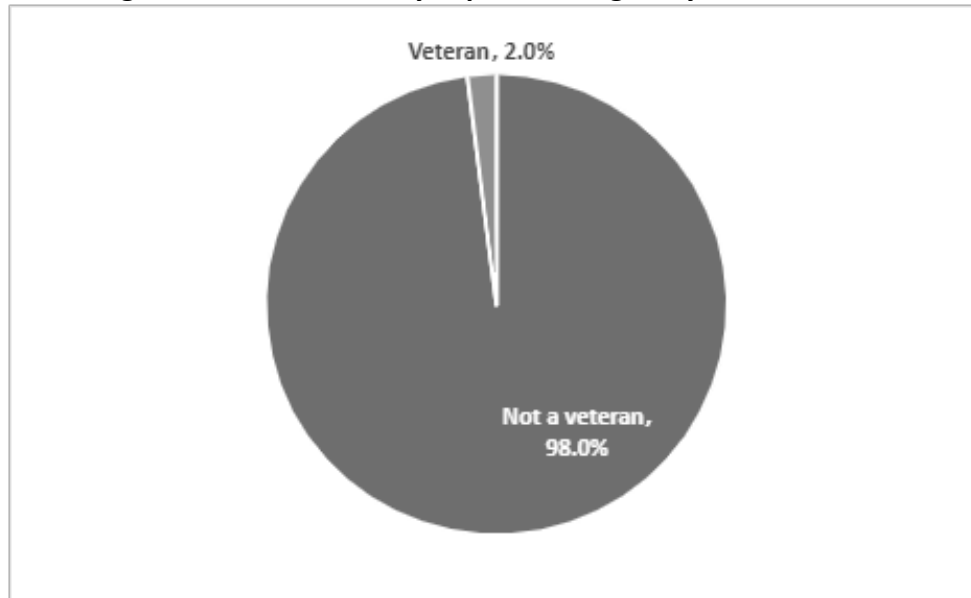
Note: Total adults age 19-64 ≤ 138% FPL likely eligible for Medicaid if expanded = 244,467 and total Kansans age 19-64 ≤ 138% FPL = 336,031.

Source: Kansas Health Institute Analysis of IPUMS USA 2022 American Community Survey Data and Estimates of poverty level use SHADAC's Health Insurance Unit (HIU) definition of family (<https://www.shadac.org/publications/SHADAC-HIU>).

### Veteran Status

Among likely eligible adults, 2.0 percent are veterans. Please see Figures 18 and 19 below for more details.

**Figure 18. Adults Age 19-64 ≤ 138% FPL by Expansion Eligibility and Veteran Status, 2022**



Note: Total Adults age 19-64 ≤ 138% FPL likely eligible for Medicaid if expanded = 244,467. Total does not include individuals already enrolled in Medicaid or Medicare.

Source: Kansas Health Institute Analysis of IPUMS USA 2022 American Community Survey Data and Estimates of poverty level use SHADAC's Health Insurance Unit (HIU) definition of family (<https://www.shadac.org/publications/SHADAC-HIU>).

**Figure 19. Adults Age 19-64 ≤ 138% FPL by Expansion Eligibility and Veteran Status, 2022**

	Adults age 19-64 likely eligible for Medicaid if expanded	All adults age 19-64 ≤ 138% FPL (includes already enrolled in Medicaid)
Not a veteran	98.0%	97.6%
Veteran	2.0%	2.4%

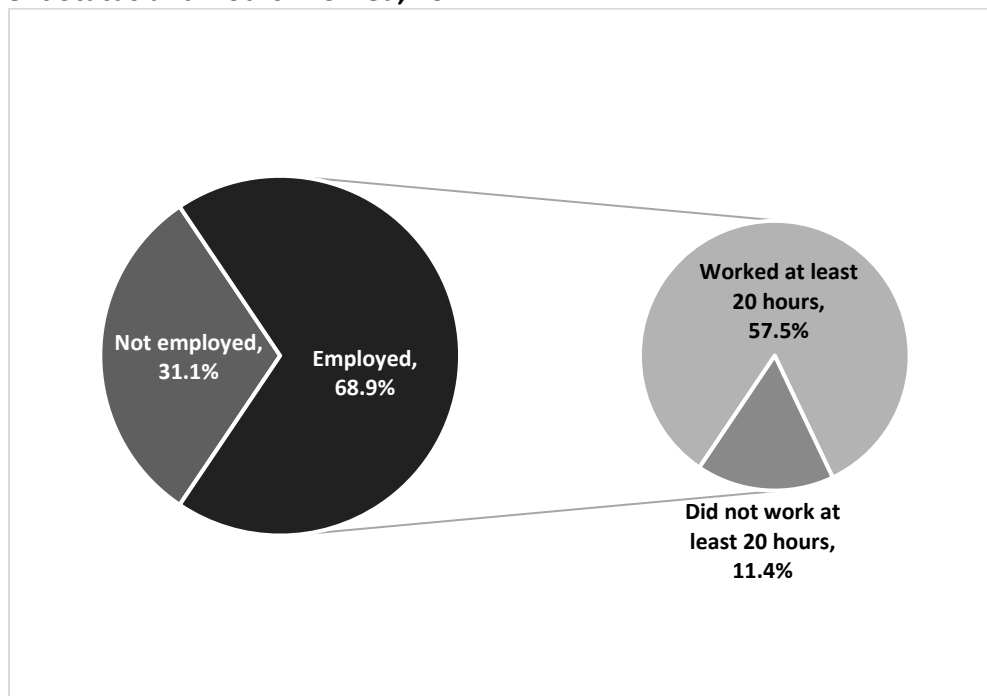
Note: Total adults age 19-64 ≤ 138% FPL likely eligible for Medicaid if expanded = 244,467 and total Kansans age 19-64 ≤ 138% FPL = 336,031.

Source: Kansas Health Institute Analysis of IPUMS USA 2022 American Community Survey Data and Estimates of poverty level use SHADAC's Health Insurance Unit (HIU) definition of family (<https://www.shadac.org/publications/SHADAC-HIU>).

### Employment Status

More than two-thirds of Kansas adults *likely eligible* under expansion are employed (68.9 percent, or 168,395 individuals) while 31.1 percent are not employed. Additionally, 57.5 percent of *likely eligible* adults worked at least 20 hours per week (Figures 2 and 21). Of *likely eligible* Kansas adults, 23.9 percent worked full time for the full year and 11.3 percent worked part time for the full year (Figures 22 and 23).

**Figure 20. Adults Age 19-64 ≤ 138% FPL Likely Eligible for Medicaid if Expanded, by Employment Status and Hours Worked, 2022**



Note: Total adults age 19-64 ≤ 138% FPL likely eligible for Medicaid if expanded = 244,467. Total does not include individuals already enrolled in Medicaid or Medicare.

Source: Kansas Health Institute Analysis of IPUMS USA 2022 American Community Survey Data and Estimates of poverty level use SHADAC's Health Insurance Unit (HIU) definition of family (<https://www.shadac.org/publications/SHADAC-HIU>).



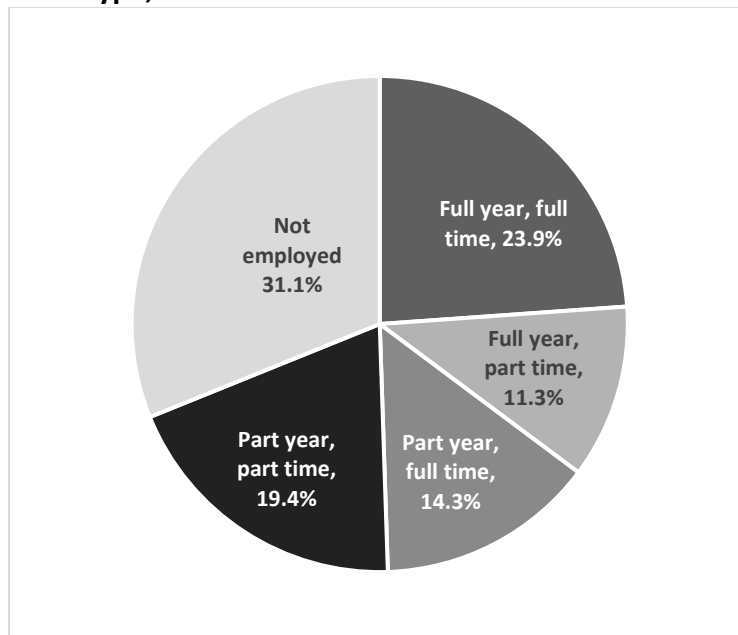
**Figure 21. Adults Age 19-64 ≤ 138% FPL by Expansion Eligibility and Employment Status and Hours Worked, 2022**

	Adults age 19-64 likely eligible for Medicaid if expanded	All adults age 19-64 ≤ 138% FPL (includes already enrolled in Medicaid or Medicare)
<b>Not employed</b>	31.1%	40.0%
<b>Employed</b>	68.9%	60.0%
<i>Employed, worked at least 20 hours/week</i>	57.5%	49.5%
<i>Employed, did not work at least 20 hours/week</i>	11.4%	10.5%

Note: Total adults age 19-64 ≤ 138% FPL likely eligible for Medicaid if expanded = 244,467 and total Kansans age 19-64 ≤ 138% FPL = 336,031.

Source: KHI Analysis of IPUMS USA 2022 American Community Survey Data and Estimates of poverty level use SHADAC's Health Insurance Unit (HIU) definition of family (<https://www.shadac.org/publications/SHADAC-HIU>).

**Figure 22. Adults Age 19-64 ≤ 138% FPL Likely Eligible for Medicaid if Expanded, by Employment Status and Type, 2022**



Note: Total Adults age 19-64 ≤ 138% FPL likely eligible for Medicaid if expanded = 244,467. Total does not include individuals already enrolled in Medicaid or Medicare. Employment is considered full-time if an individual worked 35 hours or more per week and year-round if an individual worked 50 weeks in the past 12 months.

Source: Kansas Health Institute Analysis of IPUMS USA 2022 American Community Survey Data and Estimates of poverty level use SHADAC's Health Insurance Unit (HIU) definition of family (<https://www.shadac.org/publications/SHADAC-HIU>).

**Figure 23. Adults Age 19-64 ≤ 138% FPL by Expansion Eligibility and Employment Status and Type, 2022**

	<b>Adults age 19-64 likely eligible for Medicaid if expanded</b>	<b>All adults age 19-64 ≤ 138% FPL (includes already enrolled in Medicaid or Medicare)</b>
Full year, full time	23.9%	19.9%
Full year, part time	11.3%	10.1%
Part year, Full time	14.3%	12.3%
Part year, Part time	19.4%	17.8%
Not employed	31.1%	40.0%

Note: Total adults age 19-64 ≤ 138% FPL likely eligible for Medicaid if expanded = 244,467 and total Kansans age 19-64 ≤ 138% FPL = 336,031. Employment is considered full-time if an individual worked 35 hours or more per week and year-round if an individual worked 50 weeks in the past 12 months.

Source: Kansas Health Institute Analysis of IPUMS USA 2022 American Community Survey Data and Estimates of poverty level use SHADAC's Health Insurance Unit (HIU) definition of family

(<https://www.shadac.org/publications/SHADAC-HIU>).

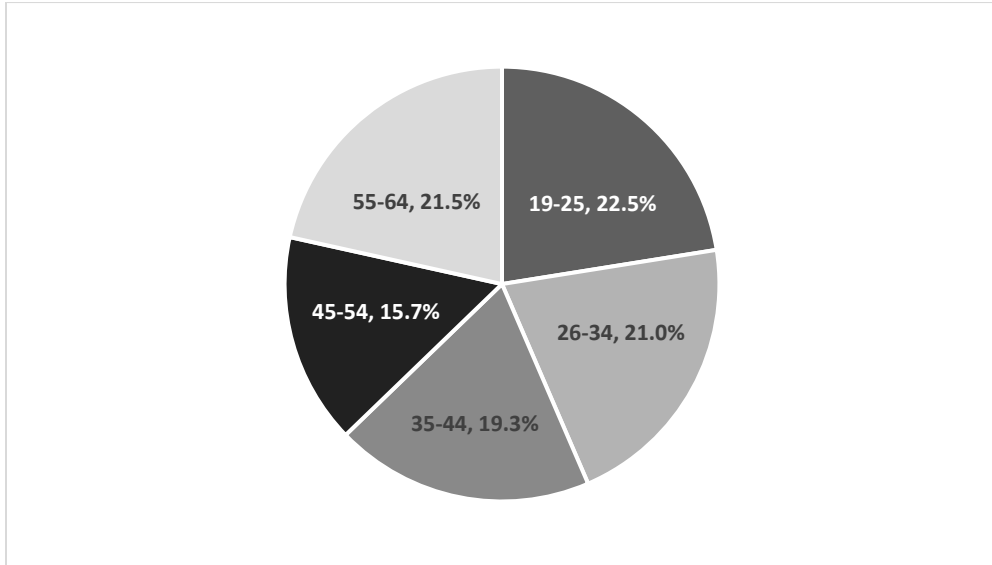
## Characteristics of Adults 19-64 Likely Eligible for Medicaid if Expanded Who are Not Employed

The following section provides additional characteristics of the *likely eligible* population of people who are not employed.

### Age

Among *likely eligible*, not employed adults, the largest age group is between the ages 19-25 (22.5 percent) while the smallest age group is between the ages of 45-54 (15.7 percent). Please see *Figure 24* for additional information regarding age groups among not employed *likely eligible* adults.

**Figure 24. Likely Eligible Not Employed Adults Age 19-64 ≤ 138% FPL by Age, 2022**



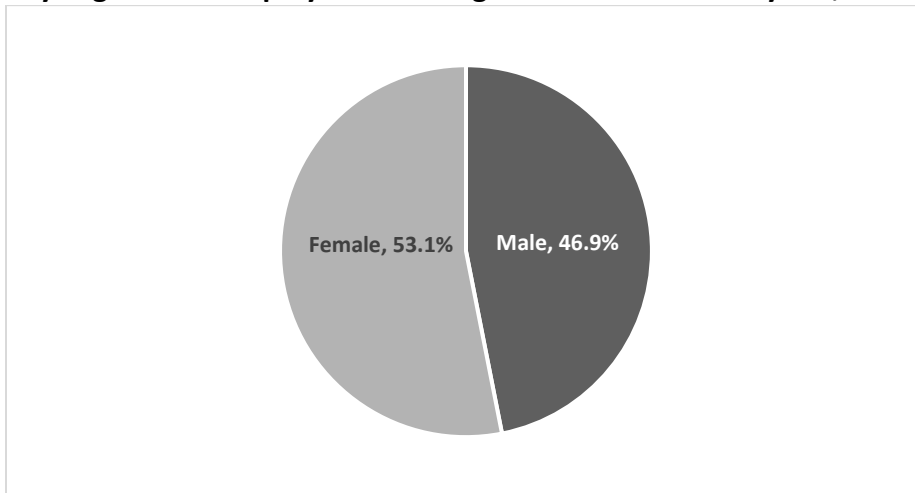
Note: Total not employed adults age 19-64 ≤ 138% FPL likely eligible for Medicaid if expanded = 76,072. Total does not include individuals already enrolled in Medicaid or Medicare.

Source: Kansas Health Institute Analysis of IPUMS USA 2022 American Community Survey Data and Estimates of poverty level use SHADAC's Health Insurance Unit (HIU) definition of family (<https://www.shadac.org/publications/SHADAC-HIU>).

#### Sex

Among likely eligible not employed adults, 53.1 percent are female and 46.9 percent are male. See Figure 25 for details.

**Figure 25. Likely Eligible Not Employed Adults Age 19-64 ≤ 138% FPL by Sex, 2022**



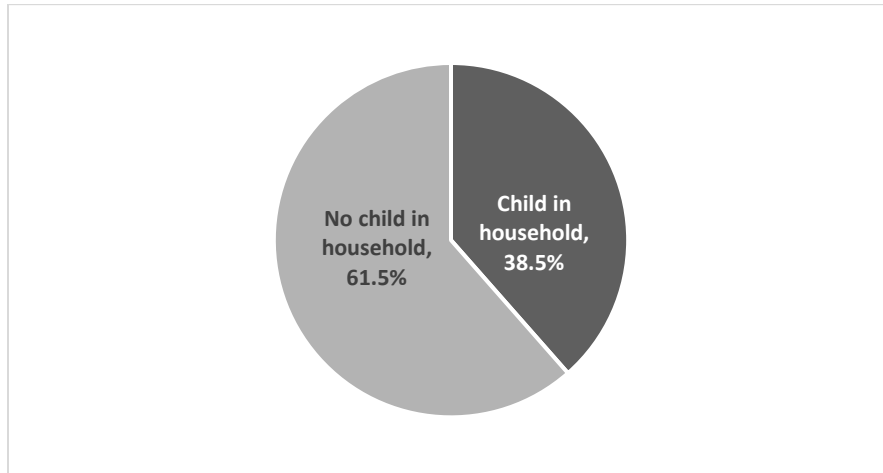
Note: Total not employed adults age 19-64 ≤ 138% FPL likely eligible for Medicaid if expanded = 76,072. Total does not include individuals already enrolled in Medicaid or Medicare.

Source: Kansas Health Institute Analysis of IPUMS USA 2022 American Community Survey Data and Estimates of poverty level use SHADAC's Health Insurance Unit (HIU) definition of family (<https://www.shadac.org/publications/SHADAC-HIU>).

### Children in Household

Among *likely eligible* adults who are not employed, 38.5 percent have a child in their household, and 20.1 percent have a child between age 0-6 in the household. See *Figures 26 and 27* below.

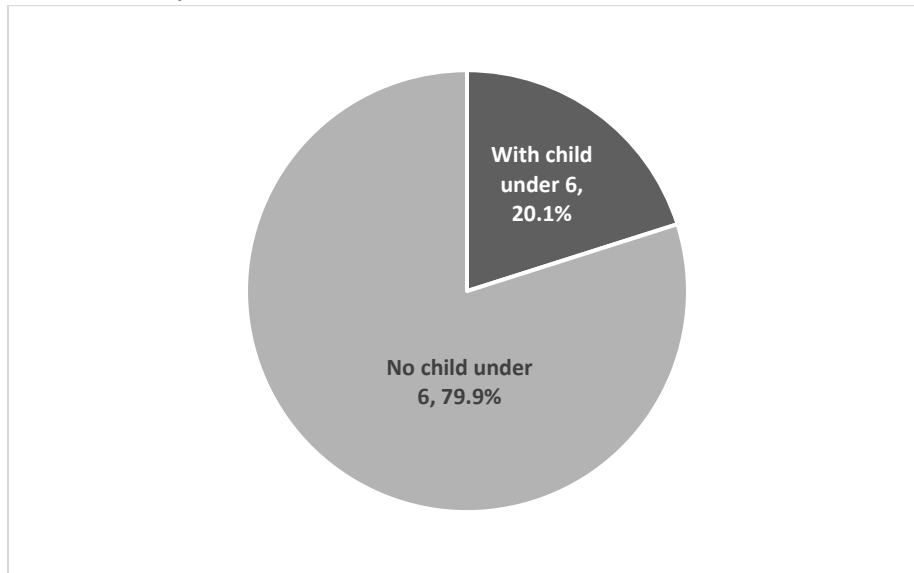
**Figure 26. Likely Eligible Not Employed Adults Age 19-64 ≤ 138% FPL by Presence of a Child in the Household, 2022**



Note: Total not employed adults age 19-64 ≤ 138% FPL likely eligible for Medicaid if expanded = 76,072. Total does not include individuals already enrolled in Medicaid or Medicare.

Source: Kansas Health Institute Analysis of IPUMS USA 2022 American Community Survey Data and Estimates of poverty level use SHADAC's Health Insurance Unit (HIU) definition of family (<https://www.shadac.org/publications/SHADAC-HIU>).

**Figure 27. Likely Eligible Not Employed Adults Age 19-64  $\leq$  138% FPL by Presence of a Child Age 0-6 in the Household, 2022**



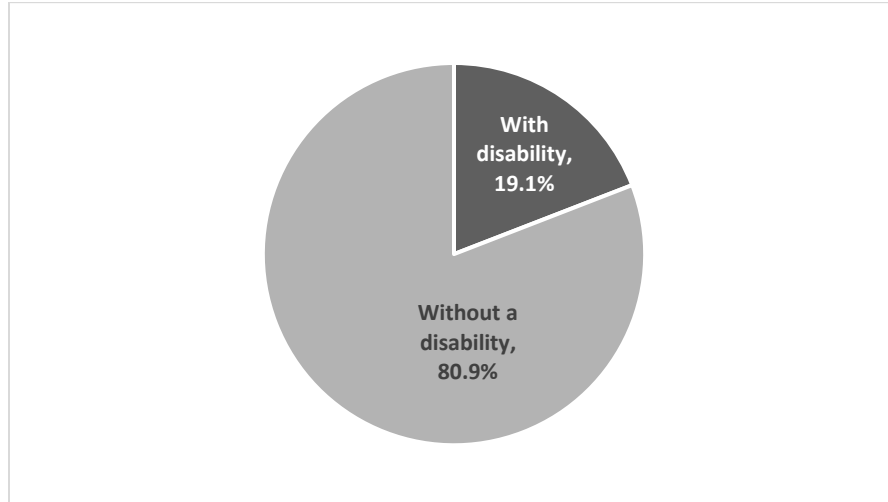
Note: Total Not employed adults age 19-64  $\leq$  138% FPL likely eligible for Medicaid if expanded = 76,072. Total does not include individuals already enrolled in Medicaid or Medicare.

Source: Kansas Health Institute Analysis of IPUMS USA 2022 American Community Survey Data and Estimates of poverty level use SHADAC's Health Insurance Unit (HIU) definition of family (<https://www.shadac.org/publications/SHADAC-HIU>).

### Individuals with Disabilities

Among *likely eligible* adults who are not employed, 19.1 percent have a disability (Figure 28). Please also see Figure 29 below for types of disabilities among *likely eligible* adults who are not employed.

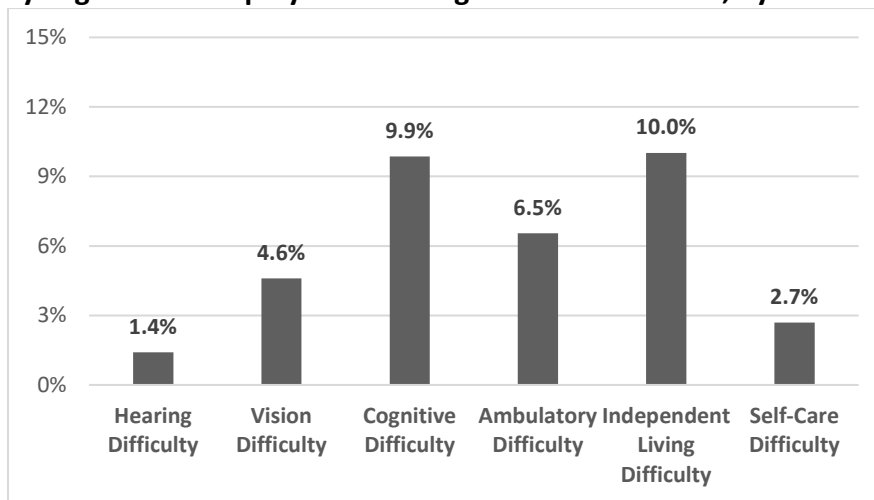
**Figure 28. Likely Eligible Not Employed Adults Age 19-64  $\leq$  138% FPL for Medicaid if Expanded, by Disability, 2022**



Note: Total not employed adults age 19-64  $\leq$  138% FPL likely eligible for Medicaid if expanded = 76,072. Total does not include individuals already enrolled in Medicaid or Medicare.

Source: Kansas Health Institute Analysis of IPUMS USA 2022 American Community Survey Data and Estimates of poverty level use SHADAC's Health Insurance Unit (HIU) definition of family (<https://www.shadac.org/publications/SHADAC-HIU>).

**Figure 29. Likely Eligible Not Employed Adults Age 19-64  $\leq$  138% FPL, by Disability Type, 2022**



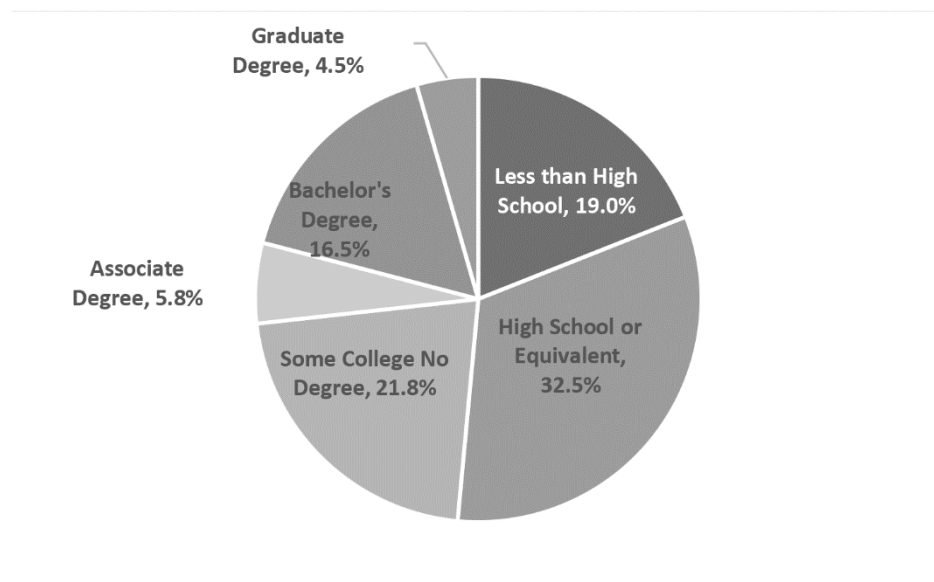
Note: Total not employed adults age 19-64  $\leq$  138% FPL likely eligible for Medicaid if expanded = 76,072. Total does not include individuals already enrolled in Medicaid or Medicare.

Source: Kansas Health Institute Analysis of IPUMS USA 2022 American Community Survey Data and Estimates of poverty level use SHADAC's Health Insurance Unit (HIU) definition of family (<https://www.shadac.org/publications/SHADAC-HIU>).

### Educational Attainment/Student Status

Among *likely eligible* adults who are not employed, a high school diploma is the highest level of education attained for about a third (32.5 percent), while a bachelor's degree represents the level of education for 16.5 percent. Please see *Figure 30* for more details on education attainment. For *likely eligible* adults who are not employed, some are attending school, with 12.2 percent attending college and 2.9 percent attending graduate or professional school. For more details, please see *Figure 31*.

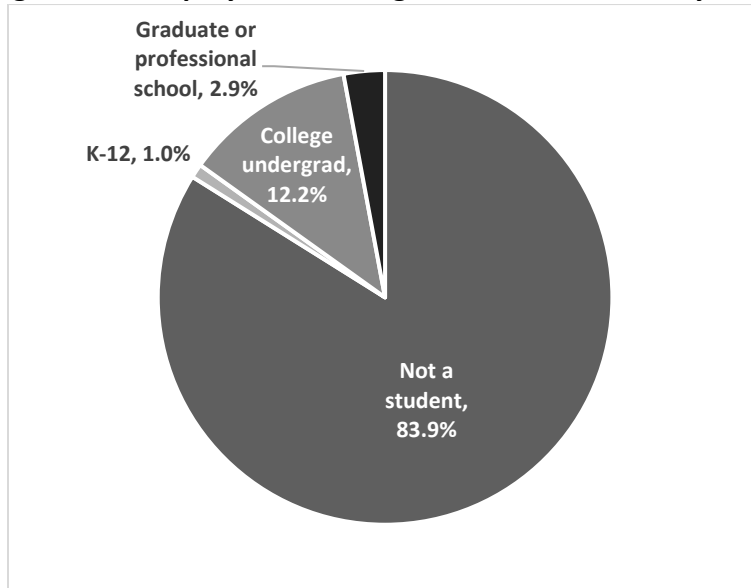
**Figure 30. Likely Eligible Not Employed Adults Age 19-64 ≤ 138% FPL, by Highest Level of Education Completed, 2022**



Note: Total not employed adults age 19-64 ≤ 138% FPL likely eligible for Medicaid if expanded = 76,072. Total does not include individuals already enrolled in Medicaid or Medicare.

Source: Kansas Health Institute Analysis of IPUMS USA 2022 American Community Survey Data and Estimates of poverty level use SHADAC's Health Insurance Unit (HIU) definition of family (<https://www.shadac.org/publications/SHADAC-HIU>)

**Figure 31. Likely Eligible Not Employed Adults Age 19-64 ≤ 138% FPL, by Student Status, 2022**



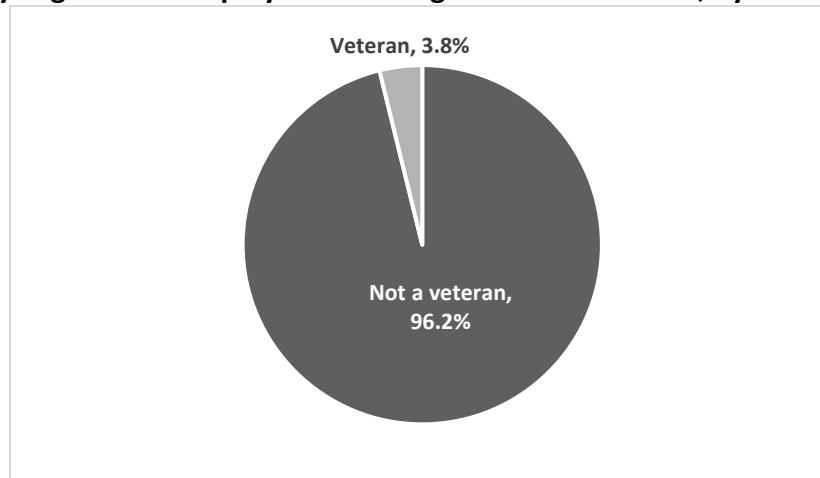
Note: Total not employed adults age 19-64 ≤ 138% FPL likely eligible for Medicaid if expanded = 76,072. Total does not include individuals already enrolled in Medicaid or Medicare.

Source: KHI Analysis of IPUMS USA 2022 American Community Survey Data and Estimates of poverty level use SHADAC's Health Insurance Unit (HIU) definition of family (<https://www.shadac.org/publications/SHADAC-HIU>).

#### Veteran Status

Among likely eligible adults who are not employed, 3.8 percent are veterans (Figure 32).

**Figure 32. Likely Eligible Not Employed Adults Age 19-64 ≤ 138% FPL, by Veteran Status, 2022**



Note: Total not employed adults age 19-64 ≤ 138% FPL likely eligible for Medicaid if expanded = 76,072. Total does not include individuals already enrolled in Medicaid or Medicare.

Source: KHI Analysis of IPUMS USA 2022 American Community Survey Data and Estimates of poverty level use SHADAC's Health Insurance Unit (HIU) definition of family (<https://www.shadac.org/publications/SHADAC-HIU>).



## Appendices

### A. Federal Poverty Guidelines

**Figure A-1. Poverty Guidelines for the 48 contiguous states and the District of Columbia and income limits by family household under Medicaid expansion, 2023**

Persons in family/household	Annual Income (100 percent FPL)	Annual Income (138 percent FPL)
1	\$14,580	\$20,120
2	\$19,720	\$27,214
3	\$24,860	\$34,307
4	\$30,000	\$41,400
5	\$35,140	\$48,493
6	\$40,280	\$55,586
7	\$45,420	\$62,680
8	\$50,560	\$69,773

For families/households with more than eight persons, add \$5,140 for each additional person

Source: U.S. Department of Health and Human Services Poverty Guidelines for 2023. Office of the Assistant Secretary for Planning and Evaluation.

## B. Data Sources by Characteristics of the Medicaid Expansion Population in Kansas

**Figure B-1. Description of Measures Used in This Report**

Measure	Description	Source	Years
Age	Adults age 19-64 ≤138% FPL, by expansion eligibility and age	IPUMS USA 2022 American Community Survey Data and Estimates of poverty level use SHADAC's Health Insurance Unit (HIU) definition of family ( <a href="https://www.shadac.org/publications/SHADAC-HIU">https://www.shadac.org/publications/SHADAC-HIU</a> ).	2022
Sex	Adults age 19-64 ≤138% FPL, by expansion eligibility and sex	IPUMS USA 2022 American Community Survey Data and Estimates of poverty level use SHADAC's Health Insurance Unit (HIU) definition of family ( <a href="https://www.shadac.org/publications/SHADAC-HIU">https://www.shadac.org/publications/SHADAC-HIU</a> ).	2022
Presence of Child in Household	Adults age 19-64 ≤138% FPL, by expansion eligibility and presence of child in the household	IPUMS USA 2022 American Community Survey Data and Estimates of poverty level use SHADAC's Health Insurance Unit (HIU) definition of family ( <a href="https://www.shadac.org/publications/SHADAC-HIU">https://www.shadac.org/publications/SHADAC-HIU</a> ).	2022
Presence of Child Under Age 6 in Household	Adults age 19-64 ≤138% FPL, by expansion eligibility and presence of child in household under the age of 6	IPUMS USA 2022 American Community Survey Data and Estimates of poverty level use SHADAC's Health Insurance Unit (HIU) definition of family ( <a href="https://www.shadac.org/publications/SHADAC-HIU">https://www.shadac.org/publications/SHADAC-HIU</a> ).	2022
Individuals With a Disability	Adults age 19-64 ≤138% FPL, by expansion eligibility and disability	IPUMS USA 2022 American Community Survey Data and Estimates of poverty level use SHADAC's Health Insurance Unit (HIU)	2022

Measure	Description	Source	Years
		definition of family ( <a href="https://www.shadac.org/publications/SHADAC-HIU">https://www.shadac.org/publications/SHADAC-HIU</a> ).	
Disability Type	Adults age 19-64 ≤ 138% FPL by expansion eligibility and disability type	IPUMS USA 2022 American Community Survey Data and Estimates of poverty level use SHADAC's Health Insurance Unit (HIU) definition of family ( <a href="https://www.shadac.org/publications/SHADAC-HIU">https://www.shadac.org/publications/SHADAC-HIU</a> ).	2022
Education Level	Adults age 19-64 ≤ 138% FPL, by expansion eligibility and education level	IPUMS USA 2022 American Community Survey Data and Estimates of poverty level use SHADAC's Health Insurance Unit (HIU) definition of family ( <a href="https://www.shadac.org/publications/SHADAC-HIU">https://www.shadac.org/publications/SHADAC-HIU</a> ).	2022
Grade Level Attendance	Adults age 19-64 ≤ 138% FPL, by expansion eligibility and grade level attendance	IPUMS USA 2022 American Community Survey Data and Estimates of poverty level use SHADAC's Health Insurance Unit (HIU) definition of family ( <a href="https://www.shadac.org/publications/SHADAC-HIU">https://www.shadac.org/publications/SHADAC-HIU</a> ).	2022
Veteran Status	Adults age 19-64 ≤ 138% FPL likely eligible for Medicaid if expanded, by veteran status	IPUMS USA 2022 American Community Survey Data and Estimates of poverty level use SHADAC's Health Insurance Unit (HIU) definition of family ( <a href="https://www.shadac.org/publications/SHADAC-HIU">https://www.shadac.org/publications/SHADAC-HIU</a> ).	2022
Employment Status and Hours Worked	Adults age 19-64 ≤ 138% FPL likely eligible for Medicaid if expanded, by employment status and hours worked	IPUMS USA 2022 American Community Survey Data and Estimates of poverty level use SHADAC's Health Insurance Unit (HIU)	2022

Measure	Description	Source	Years
		definition of family ( <a href="https://www.shadac.org/publications/SHADAC-HIU">https://www.shadac.org/publications/SHADAC-HIU</a> ).	
Employment Status and Type	Adults age 19-64 ≤ 138% FPL likely eligible for Medicaid if expanded, by employment status	IPUMS USA 2022 American Community Survey Data and Estimates of poverty level use SHADAC's Health Insurance Unit (HIU) definition of family ( <a href="https://www.shadac.org/publications/SHADAC-HIU">https://www.shadac.org/publications/SHADAC-HIU</a> ).	2022
Individuals Who are not employed and Associated Characteristics	Adults not employed age 19-64 ≤ 138% FPL likely eligible for Medicaid if expanded, by age, sex, presence of children in household (any, age 0-6), educational level, grade level attendance, veteran status, disability status, selected income levels	IPUMS USA 2022 American Community Survey Data and Estimates of poverty level use SHADAC's Health Insurance Unit (HIU) definition of family ( <a href="https://www.shadac.org/publications/SHADAC-HIU">https://www.shadac.org/publications/SHADAC-HIU</a> ).	2022

### C. Important Links

For more information about Medicaid and CHIP nationwide, see:

- [Centers for Medicare and Medicaid Services](#)
- [Kaiser Program on Medicaid and the Uninsured](#)
- [National Conference of State Legislatures](#)
- [National Academy for State Health Policy](#)

<sup>i</sup> Kaiser Family Foundation (2023). *Status of State Medicaid Expansion Decisions*. <https://www.kff.org/medicaid/issue-brief/status-of-state-medicaid-expansion-decisions-interactive-map/>

<sup>ii</sup> Office of Governor Laura Kelly (2024). Cutting Healthcare Costs for All Kansans Act. [https://content.govdelivery.com/attachments/KSOG/2023/12/14/file\\_attachments/2719005/FINAL%20FINAL%20Med%20Ex%20bill.pdf](https://content.govdelivery.com/attachments/KSOG/2023/12/14/file_attachments/2719005/FINAL%20FINAL%20Med%20Ex%20bill.pdf)